



## Notification template for Article 131 of the Capital Requirements Directive (CRD) – Other Systemically Important Institutions (O-SIIs)

Template for notifying the European Central Bank (ECB) and the European Systemic Risk Board (ESRB) of the setting or resetting of an O-SII buffer under Article 131(7) CRD and of the identity of O-SIIs under Article 131(12) CRD

Please send/upload this template to:

- <u>macropru.notifications@ecb.europa.eu</u> when notifying the ECB (under Article 5 of the Single Supervisory Mechanism (SSM) Regulation<sup>1</sup>);
- notifications@esrb.europa.eu when notifying the ESRB.

The ESRB will forward this notification to the European Commission, to the European Banking Authority (EBA) and to the competent and designated authorities of the Member States concerned without delay and will publicly disclose the names of the O-SIIs on its website. This notification will be made public by the ESRB once the relevant authorities have adopted and published the notified macroprudential measure<sup>2</sup>.

E-mailing/uploading this template to the above addresses constitutes official notification; no further official letter is required. To facilitate the work of the notified authorities, please send the notification template in a format that allows the information to be read electronically.

1. Notifying national authority		
1.1 Name of the notifying authority	Banco de Portugal	
1.2 Country of the notifying authority	Portugal	
2. Description of the mea	isure	
2.1a Institution or group of institutions concerned	On which institution(s) is the measure applied (name and Legal Entity Identifier (LEI) code)?  Is the measure applied at:  The highest level of consolidation?  A sub-consolidated level?  An individual level?	

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<sup>&</sup>lt;sup>1</sup> Council Regulation (EU) No 1024/2013 of 15 October 2013 conferring specific tasks on the European Central Bank concerning policies relating to the prudential supervision of credit institutions (OJ L 287, 29.10.2013, p. 63).

<sup>&</sup>lt;sup>2</sup> On request by the notifying authority, it may be agreed with the Head of the ESRB Secretariat that this notification, or a part thereof, should not be published for reasons of confidentiality or financial stability.

	In accordance with a prelimin	•		
	Name of institution	LEI	Consolidation level	
	Banco Comercial Português, SA	JU1U6S0DG9YLT7N8ZV32	Highest level of consolidation	
	2. Caixa Geral de Depósitos, SA	TO822O0VT80V06K0FH57	Highest level of consolidation	
	3. Santander Totta, SGPS, SA	5493005RLLC1P7VSVC58	Sub-consolidated (highest level of consolidation in Portugal)	
	4. LSF Nani Investments S.à r.l.	222100K6QL2V4MLHWQ08	Highest level of consolidation	
	Novo Banco, S.A.	5493009W2E2YDCXY6S81	Sub-consolidated Sub-consolidated (highest	
	5. Banco BPI, SA	3DM5DPGI3W6OU6GJ4N92	level of consolidation in Portugal)	
	6. Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA	529900H2MBEC07BLTB26	Highest level of consolidation	
	7. Caixa Económica Montepio Geral, Caixa Económica Bancária, SA	2138004FIUXU3B2MR537	Highest level of consolidation	
2.1b Changes to the list of institutions concerned	No changes to the list of assessment.	institutions concerned,	compared to the 202	
	At what level is the fully pha	sed-in buffer (in %) app	lied to the	
	institution(s)?			
	In accordance with the preliminary decision taken by the Board of Directors, the following O-SII's buffer rates apply:			
	Name of institution	New O-SII buffer	Previous O-SII buffer	
	1. Banco Comercial Português, SA	1.00%	1.00%	
2.2 Level of the buffer	2. Caixa Geral de Depósitos, SA	0.75%	0.75%	
applied	3. Santander Totta, SGPS, SA	0.75%	0.50%	
аррпец	4. LSF Nani Investments S.à r.l.	0.50%	0.500/	
		0.5070	0.50%	
	Novo Banco, S.A.	0.50%	0.50%	
	5. Banco BPI, SA			
	Banco BPI, SA     Caixa Central – Caixa Central de	0.50%	0.50%	
	Banco BPI, SA     Caixa Central – Caixa Central de     Crédito Agrícola Mútuo, SA	0.50% 0.50%	0.50% 0.50%	
	Banco BPI, SA     Caixa Central – Caixa Central de	0.50% 0.50%	0.50% 0.50%	
	5. Banco BPI, SA 6. Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA 7. Caixa Económica Montepio Geral, Caixa Económica Bancária, SA  Please provide the name and	0.50% 0.50% 0.25% 0.25%	0.50% 0.50% 0.25% 0.25% te EU parent institution	
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3.1 Timing for the decision	What is the date of the official decision? For SSM countries when notifying the ECB: provide the date on which the decision referred to in Article 5 of the Single Supervisory Mechanism Regulation (SSMR) will be taken.  29/10/2024			
3.2 Timing for publication	What is the date of publication of the notified measure? 29/11/2024			
	Information about the strategy for if the communicating the notified measure to the market.			tified
	Please provide a link to the public announcement, if any.			
3.3 Disclosure	Banco de Portugal will publish, after the close of the market, on its web ( <a href="https://www.bportugal.pt/en/page/o-sii-capital-buffer">https://www.bportugal.pt/en/page/o-sii-capital-buffer</a> ) the list of institution designated as O-SIIs and their corresponding O-SII buffer requirement November 29, 2024. This information will be available in Portuguese and English. In addition, it will communicate its decision to each institution designates O-SII.			of institutions quirement on uguese and in
	What is the intended date of a	application of the	measure?	
	01/01/2025			
3.4 Timing for application	O-SIIs are expected to comply with the fully loaded O-SII buffer rate			er buffer rate asing-in
	What is the intended timeline	for the phase-in	of the measure?	
	Name of institution	1 January 2025	1 July 2025	
		-	1301, 2023	
	Banco Comercial Português, SA     Caixa Geral de Depósitos, SA	1.00% 0.75%		
	3. Santander Totta, SGPS, SA	0.75%		
	4. LSF Nani Investments S.à r.l.	0.50%		
	Nava Banas CA	0.359/	0.500/	
	Novo Banco, S.A.  5. Banco BPI, SA	0.25%	0.50%	
3.5 Phasing in	6. Caixa Central – Caixa Central de	0.50%		
	Crédito Agrícola Mútuo, SA	0.25%		
	7. Caixa Económica Montepio Geral, Caixa Económica Bancária, SA	0.25%		
	For Novo Banco, S.A., the same O-SII buffer rate applied to the parent institution LSF Nani Investments, S.à r.l., applies as of 1 July 2025. The phase-in period introduced is as follows:  1 July 2024: 50% of the fully loaded O-SII buffer 1 July 2025: 100% of the fully loaded O-SII buffer.			
	When will the measure be reviewed (Article 131, paragraphs (6) and (12), specify that the buffer, the identification of O-SIIs and their allocation to subcategories must be reviewed at least annually)?			
3.6 Review of the measure	The list of O-SIIs and corresponding O-SII buffer requirements will be reviewed at least annually, as required under CRD V. Accordingly, the next review exercise is foreseen to be concluded by November 28, 2025, unless a significant restructuring process takes place, namely through merger and acquisitions.			
4. Reason for O-SII identification and activation of the O-SII buffer				

	Name of institution	Size	Substitut- ability	Com- plexity	Intercon- nectedness	Overall Score
4.1 Scores of institutions or	Banco Comercial     Português, SA	534	497	802	374	2207
	2. Caixa Geral de Depósitos, SA	561	483	480	198	1722
	3. Santander Totta, SGPS, SA	309	448	331	454	1542
group of institutions	4. LSF Nani Investments S.à r.l.	247	259	345	278	1129
concerned, as per EBA	5. Banco BPI, SA 6. Caixa Central – Caixa	219	271	124	224	838
guidelines on the assessment of O-SIIs	Central de Crédito Agrícola Mútuo, SA	139	113	100	109	461
(Article 131.3 CRD)	7. Caixa Económica Montepio Geral, Caixa Económica Bancária, S.A.	102	124	43	83	352
	The identification exe					
	considering all institut purposes in Portugal. 1		-			
	at https://www.bportu		• .	•	_	
4.2 Methodology and indicators used for designation of the O-SII (Article 131.3)	The scoring methodology set out in EBA guidelines has been applied to designate institutions as O-SIIs in Portugal. However, Banco de Portugal has chosen to exercise its option of supervisory judgement to capture particular features of the Portuguese banking system, namely the presence of only a few institutions in the Portuguese islands whose financial intermediation activity is not easily replaced in case of a failure or distress. For that purpose, Banco de Portugal has added two indicators from the list made available by EBA within the importance criterion Institutions with a score of at least 350 basis points are designated as O-SII.  In order to compute the scores, the following indicators were used:  - Size: Total assets;  - Importance: value of domestic payments transactions, private sector deposits from depositors in the EU and private sector loans to recipient in the EU. The additional indicators used are: geographical breakdown of deposits and loans (Azores and Madeira);  - Complexity: value of OTC derivatives (notional), cross-jurisdictional liabilities, cross-jurisdictional claims;  - Interconnectedness: intra-financial system liabilities, intra-financial			chosen to cures of the tions in the ly replaced added two e criterion. O-SII.		
	system assets Detailed information of considered in the ider this notification. Howe based on the application of the credit institutions fact that total assets of More details on Bance (https://www.bportug	n the scores atification exever, no addition of supervibrate been earlier on the score of the sc	of the desig ercise is pro itional institu isory judgen excluded fro d 0.02% of b ral's method	nated O-SII ovided in the ution has be nent. m the ider anking syst lology are	ne attached E leen designat ntification ba tem total asse	Excel file to ted as O-SII sed on the ets.
4.3 Supervisory judgement	Have any of the instit supervisory judgeme of O-SIIs?  Yes. Caixa Económica identified after conside	utions liste ent as laid de a Montepio	d in 2.1 bee own in EBA Geral, Caix	n identifie guideline	s on the ass	essment, S.A. was

Please provide information on the criteria and indicators used to calibrate the level of the O-SII buffer requirement and the mapping to institution-specific buffer requirements.

Banco de Portugal follows a bucketing/clustering approach to calibrate the O-SII capital buffer. For more details please see the description of the methodology available in Banco de Portugal's website.

The following five buckets have been defined:

<u>Bucket</u>	Bucket limits	<u>Buffer rate</u>
5	>= 2800	2.00%
4	2100-2799	1.00%
3	1400-2099	0.75%
2	700-1399	0.50%
1	350-699	0.25%

### 4.4 Calibrating the O-SII buffer

Bucket 5 corresponds to an empty bucket, in the sense that no O-SII will be allocated to it. By considering an empty bucket, the competent authority signals the market and the O-SIIs that the latter could be asked to comply with a higher rate in the future if they become more systemically relevant.

In 2017, Banco de Portugal defined a four year phase-in period that started in January 2018 and was envisaged to end in January 2021. In 2019, Banco de Portugal decided to extend this period by one year only to Banco Comercial Português, SA given that the buffer requirement was revised upwards by 0.25 percentage points. In 2020, Banco de Portugal decided to postpone by one year the phase-in period to comply with the O-SII buffer due to the outbreak of the COVID-19 pandemic crisis. Accordingly, the fully loaded O-SII buffer requirements apply as of 1 January 2022 for all institutions, except for Banco Comercial Português, SA to which the fully loaded O-SII buffer requirement applies as of 1 January 2023.

For Caixa Central – Caixa Central de Crédito Agrícola Mútuo, SA, the fully loaded O-SII buffer rate applies as of 1 June 2023.

For Novo Banco, S.A., it is applied the same O-SII buffer rate applied to the parent institution LSF Nani Investments, S.à r.l., but with a phase-in regime: 50% of the buffer rate is applied as of 1 July 2024 and 100% is applied as of 1 July 2025.

Santander Totta, SGPS, SA, increased its systemic footprint, allocating it in the third bucket, corresponding to a buffer rate of 0.75%. In the previous exercise it represented a borderline situation, since it was close to the threshold between the second and third buckets, and Banco de Portugal decided to not increase its buffer rate to avoid volatility in the buffer rate requirements. However, since it has been allocated to the third bucket for two years in a row, and it is no longer a borderline situation, Banco de Portugal decided to increase its respective O-SII buffer rate to 0.75%.

## 4.5 Effectiveness and proportionality of measure

Please provide a justification for why the O-SII buffer is considered likely to be effective and proportionate to mitigate the risk.

According to Banco de Portugal's macroprudential stance, the O-SII buffer is a suitable instrument to address the macroprudential policy intermediate objective

aimed at preventing the building up of systemic risks arising from misaligned incentives and moral hazard.<sup>3</sup>

The identification of systemically important institutions and the application of stricter capital requirements are based on the following rationale: when taking rational decisions to maximize profits, which can be viewed as optimal at the individual level, systemically important institutions may not internalize the negative externalities these decisions may cause to the financial system. A Negative externalities comprise the impact of the failure or impairment of large, complex and interconnected financial institutions that may origin and amplify shocks throughout the financial system and have serious i) cross-border impact on the global financial system and the economy, in the case of G-SIIs, or ii) impact on the domestic financial system and economy, in the case of O-SIIs.

The introduction of the O-SII buffer is thereby suggested as a risk-mitigating measure, aiming at enhancing the resilience of the financial system by imposing stricter capital requirements to banking groups identified as systemically important at the domestic level. According to the Basel Committee on Banking Supervision, the main objective of the O-SII capital buffer is to reduce the probability of default of this type of institutions compared to non-systemic ones given the greater impact an O-SII failure is expected to have on the domestic financial system and the economy.

The assets of the Portuguese O-SIIs represented, in 2023, 84.4% of the total assets of the Portuguese banking sector and 140.5% of GDP. Therefore, the relevance of these institutions in the domestic baking system and the magnitude of the systemic risk that they may pose to the Portuguese economy are clear. Thus, the need for a capital buffer targeted to these institutions is largely justified.

#### 5. Sufficiency, consistency and non-overlap of the policy response

## 5.1 Sufficiency of the policy response

By imposing stricter capital requirements to institutions identified as systemically important at the domestic level, Banco the Portugal aims at reducing the risk of failure of this type of institutions and thereby enhance the resilience of the financial sector and reduce the likelihood of negative spillover effects to the economy. Given the relevance of the seven O-SIIs to the domestic financial sector and the magnitude of the systemic risk that they may pose, the imposition of a capital buffer targeted to these institutions is largely justified. The calibration of the O-SII buffer rate by Banco de Portugal complies with the ECB floor methodology. In this context, the calibrated O-SII buffer rates are considered sufficient.

# 5.2 Consistency of application of the policy response

The O-SII buffer is one of the instruments available in Banco de Portugal's macroprudential toolkit aiming at addressing the macroprudential policy intermediate objective of preventing the building up of systemic risk arising from misaligned incentives and moral hazard. This macroprudential policy instrument, by increasing the resilience of the financial system as a whole and increasing the capacity of the systemic institution to absorb potential losses, contributes to the fulfilment of one of Banco de Portugal's intermediate macroprudential policy objectives. This intermediate objective aims to strengthen the resilience of institutions of systemic importance in order to limit any incentives for excessive risk-taking by these institutions.

Banco de Portugal's decision to impose the O-SII buffer involves firstly the identification of O-SIIs, following the methodology defined in EBA Guidelines. Once the O-SIIs in Portugal have been identified, the O-SII buffer rate to be applied

<sup>&</sup>lt;sup>3</sup> Banco de Portugal (2014), "Macro-prudential policy in Portugal: objectives and instruments".

<sup>&</sup>lt;sup>4</sup> Basel Committee on Banking Supervision (2012), "A framework for dealing with domestic systemically important banks"

	to each of the identified institutions is determined based on the principle that the level of the OSII buffer rate should be as high as the higher is the systemic importance of the banking group in question. For that purpose, a bucketing approach is followed (see 4.4 for details).
5.3 Non-overlap of the policy response	No other policy instrument is activated to address the risks covered by the O-SII buffer. As such, we consider the policy instrument to be non-overlapping.
6. Cross-border and cros	ss-sector impact of the measure
6.1 Assessment of cross- border effects and the likely impact on the Internal Market (Recommendation ESRB/2015/2 <sup>5</sup> )	According to Recommendation ESRB/2015/2, the relevant activating authorities are recommended to assess, prior to their adoption, the cross-border effects of the implementation of their own macroprudential policy measures. In order to perform that assessment the spillover channels operating via risk adjustment and regulatory arbitrage should be gauged using the methodology set out in Chapter 11 of the ESRB Handbook. These spillovers are split in two types: cross-border effects of the implementation of macroprudential measures that affect the activating authorities (also known as inward spillovers) and those cross-border effects that impact the Single Market (also known as outward spillovers).
	In order to assess the potential cross-border effects, leakages and regulatory arbitrage of setting the O-SII capital buffer, the framework and the indicators, whenever available, set out in Chapter 11 of the ESRB Handbook are used.
	Referring to your Member State's specific characteristics, what is the scope for "leakages and regulatory arbitrage" in your own jurisdiction (i.e. circumvention of the measure/leakages to other parts of the financial sector)?
4.e Assessment of leakages and regulatory arbitrage within the notifying	Is there scope for "leakages and regulatory arbitrage" in other jurisdictions?
Member State	The scope for leakages is limited in the sense that:
	<ul> <li>This measure applies on the highest consolidated level for supervision purposes in Portugal;</li> </ul>
	<ul> <li>In Portugal the non-banking part of the financial system has a relatively small dimension and Banco de Portugal does not expect a material shift to other bank and non-bank financial entities.</li> </ul>
7. Combinations and inte	eractions with other measures
7.1 Combinations between G- SII and O-SII buffers	If both G-SII and O-SII criteria apply to the same institution at consolidated level, which of the two buffers is the highest?
(Article 131.14)	Not applicable, as no institution in Portugal is subject to both an O-SII and G-SII buffers.

 $<sup>^{5}</sup>$  Recommendation of the European Systemic Risk Board of 15 December 2015 on the assessment of cross-border effects of and voluntary reciprocity for macroprudential policy measures (ESRB/2015/3) (OJ C 97, 12.3.2016, p. 9).

### Are any of the institutions identified as O-SIIs subject to a systemic risk buffer?

If yes, please provide the following information:

- a. What is/are the systemic risk buffer rates(s)?
- b. At what level is/are the systemic risk buffer rate(s) applied (i.e. consolidation level and/or individual)?
- c. Is the sum of the systemic risk buffer rate(s) and the O-SII buffer rate (or the higher of the G-SII and O-SII buffer rates, if a group is subject to a G-SII buffer and to an O-SII buffer at consolidated level) to which the same institution is subject over 5%?

# 7.2 Combinations with systemic risk buffers (SyRBs)

(Article 131.15 CRD)

Name of institution	SyRB rate	SyRB application level	Sum of G-SII/O- SII and SyRB rates
Banco Comercial Português, SA	4.00%	Highest level of consolidation	5.00%
Santander Totta, SGPS, SA	4.00%	Sub-consolidated (highest level in Portugal	4.75%
LSF Nani Investments S.à r.l.	4.00%	Highest level of consolidation	4.50%
Novo Banco, S.A.	4.00%	Sub-consolidated	4.50%
Banco BPI, SA	4.00%	Sub-consolidated (highest level of consolidation in Portugal)	4.50%

Banco de Portugal has decided to implement a SyRB at sectoral level as of 1 October 2024. Taking into account the SRyB buffer rate of 4%, the sum of G-SII/O-SII and SyRB rates are below or equal to 5%.

If the O-SII is a subsidiary of an EU parent institution subject to a G-SII or O-SII buffer on a consolidated basis, what is the G-SII or O-SII buffer rate on a consolidated basis of the parent institution?

Does the cap for the subsidiary prevent the implementation of a higher O-SII buffer based on the domestic buffer setting methodology?

7.3 O-SII requirement for a
subsidiary (Article 131.8
CRD)

Name of O-SII subsidiary	Name of the EU parent of the O-SII subsidiary	Buffer applicable to O- SII EU parent
Santander Totta, SGPS, SA	Banco Santander S.A. 5493006QMFDDMYWIAM13	1.25% <sup>6</sup>
Banco BPI, SA	Caixabank, S.A. 7CUNS533WID6K7DGFI87	0.50% <sup>7</sup>

The O-SII buffer to be applied to Santander Totta, SGPS, SA is capped at 2.25% given the limits foreseen in the article 131 (8), CRD V. As the fully loaded O-SII buffer imposed to Santander Totta, SGPS is 0.75% this cap is not binding.

The O-SII buffer to be applied to Banco BPI, SA is capped at 1.50% given the limits foreseen in the article 131 (8), CRD V. As the fully loaded O-SII buffer imposed to Banco BPI, SA is 0.5% this cap is not binding.

<sup>&</sup>lt;sup>6</sup> O-SII buffer imposed to Banco Santander S.A. is higher than the G-SII buffer of the parent according to the FSB 2023 list of G-SII available at https://www.fsb.org/wp-content/uploads/P271123.pdf /.

<sup>&</sup>lt;sup>7</sup>O-SII buffer imposed to Caixabank, S.A.

8. Miscellaneous	
	Contact person(s) (name, phone number and e-mail address) and mailbox for further inquiries.
8.1 Contact	Ana Lacerda (Deputy Head of the Financial Stability Department)
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person(s)/mailbox at notifying authority	+351 211 597 088
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	mfsilva@bportugal.pt
	+351 211 597 024
0.2 Amy other relevant	Not applicable
8.2 Any other relevant information	
	Please provide the date on which this notification was uploaded/sent.
8.3 Date of the notification	29/10/2024